2014 GENERAL ASSEMBLY
CANDIDATE QUESTIONNAIRE

CANDIDATE: David Fraser-Hidalgo

OFFICE SOUGHT: Delegate District 15

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I confirm that the responses provided here are my official positions in seeking state office and I understand that MSEA reserves the right to share my responses with members and interested parties.

CANDIDATE SIGNATURE: David Fraser-Hidalgo

DATE SUBMITTED: 1-17-14
Candidates: In order to be considered for a recommendation, you must indicate your response to each of the questions. *Clarifications, explanations, and other information may be attached, but please be certain to indicate clearly the questions(s) to which you refer.* Please return your completed and signed questionnaire to your MSEA local affiliate.

Local Affiliates: Return **ALL** completed questionnaires and your interview team worksheets to The MSEA Fund for Children and Public Education.
EDUCATION FUNDING

Thornton Funding – State Aid for Education

### Background Points

- In 2002, lawmakers passed the Bridge to Excellence in Public Schools Act (also known as the Thornton Plan) based on the recommendations of the Thornton Commission. While this increased investment has helped Maryland’s public schools and students achieve outstanding results and develop a reputation as a national leader, many unmet needs remain. MSEA supports increasing the per pupil expenditure, offsetting the impact of continuing inflation and growth, full funding of programs mandated by the General Assembly and/or the State Board of Education, additional state funding to reduce class size, funding to provide state of the art technologies that promote student achievement, increased funding for the education of students receiving special education services, and legislation to support high-quality programs for all students at-risk.

- During challenging economic times, the General Assembly made changes to the Thornton Funding formula by slowing the growth of funding according to inflation. This resulted in $718 million less in state funding than originally projected for 2014.

- The cost of educating students continues to increase. Over the last 10 years, Maryland has seen an increase in our Title 1 student population of 129 percent and limited English proficiency students of 88 percent. With year to year increases in special education needs, it is clear that the changing student population is a significant driver of costs.

- But the return on investment is incredible. In 2001, 49 percent of students were ready for school when entering kindergarten. In 2011, that number was 83 percent. In addition to being the number one public school system in the country for five straight years, Maryland is also #1 in student achievement growth (1992-2011); 4th grade reading and math improvement (proficient level); and AP performance (2008-2012). And Maryland’s graduation rate is at 87 percent – the highest ever.

- There is continued room for improvement in closing education gaps, expanding programs and services, and improving student achievement.

- There is also considerable room for improvement in addressing educator salaries (flat for the last four years) and reducing class sizes (layoffs/retirements have a direct impact on a slow and steady increase in the number of students per classroom).

- The changing expectations and uncertainty surrounding unproven and misaligned principal/teacher evaluations, standardized testing, and curriculum changes is a significant challenge in recruiting and retaining

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1. What is your position on efforts to meet or exceed the goals of the Thornton Commission when it comes to state aid for education?

   ____x__ Increase funding beyond Thornton formulas
   _____ Maintain funding at Thornton levels
   _____ Decrease funding

Additional Comments:
Geographic Cost of Education Index

**Background Points**
- This grant program provides additional state funds to local school systems where costs for educational resources are higher than the state average. GCEI was an original component of the 2002 Thornton Plan; however, it was subsequently determined to be discretionary and funding was delayed. Full funding for the geographic cost of education index (GCEI) formula was provided in fiscal year 2009 for the first time.
- State funding for fiscal year 2014 to the thirteen eligible counties is $130.8 million.
- In 2009 the GCEI index was updated as required by statute; however, to date the General Assembly has not adopted the new index into statute. The 2009 GCEI index would determine fourteen counties eligible and would increase state funding by an additional $109 million per year.

2. Do you support or oppose mandating the Geographic Cost of Education Index (GCEI) as a part of the state aid for education formula?

   ___ x  Support
   _____ Oppose

   *Additional Comments:*

3. Do you support or oppose the state adopting an updated GCEI index (current unfunded index is from 2009) that would increase aid through this formula from $130 million to $239 million in FY15?

   ___ x  Support
   _____ Oppose

   *Additional Comments:*
Maintenance of Effort

**Background Points**

- MSEA supports adequate public funding for public schools, significant improvement in the state funding of public education through the state foundation formula including requiring the maintenance of effort by the local subdivisions, legislation to require local subdivisions to increase and/or maintain local education spending when given state funds, and requiring local subdivisions to account for this money in a report to the state.

- Prior to passage of the Thornton Plan in 2002, education funding was 7.4% Federal, 39.8% state, and 51.8% local. For 2013 education funding was 4.9% federal, 48.7% state, and 46.5% local. Education funding is a shared responsibility. Increases in state aid should not be supplanted by decreases in local aid.

- Significant statutory changes were passed in 2012 to the state’s maintenance of effort (MOE) law, which requires every subdivision to maintain funding for their local school boards from one fiscal year to the next. Counties will be held accountable for meeting minimum school funding levels, while also enabling some counties to realize additional flexibility by applying to the State Board of Education for a broader one-year MOE waiver or two new types of MOE waivers now available under the new law.

4. Do you support or oppose Maryland’s maintenance of effort law that requires local jurisdictions to fund at least the same per pupil allocation in local aid for education as the prior year unless a waiver is granted?

___x___ Support

_____ Oppose

*Additional Comments:*
School Construction

Background Points

- MSEA supports funding for school construction and renovation necessary to ensure a high-quality teaching and learning environment, including construction to reduce class size, appropriate heating, ventilation, and air conditioning systems. MSEA supports legislation establishing and funding air quality and climatization assurance programs within the school construction and renovation programs, and legislation requiring the construction and maintenance of secure facilities to protect the health and safety of education employees in the performance of their duties.

- Under the O’Malley administration over $2.876 billion of state funding has been provided for school construction including $360 million for fiscal year 2014.

- In 2004, the Public School Facilities Act was passed which included the recommendation of the Kopp Commission establishing the intent of the state to contribute $2 billion for school construction over the next eight years, averaging an expenditure of $250 million per year. Every year the O’Malley/Brown administration exceeded the $250 million recommendation and the Kopp Plan was met ahead of schedule.

- In 2005 the statewide average age of school building was 24 years old with eleven school systems averaging older than the state average; in 2012 the statewide average age of building was 27 years old with seven school systems averaging older than the state average. In 2002 there were 2,619 portable classrooms; in 2010 there are 3,124 portable classrooms, resulting in 9.5% of all students statewide being taught at least part of their school day in a portable classroom. Annually, each local education agency (LEA) submits a capital improvement program detailing its public school construction project needs for the budget year and the next five years to the Board of Public Works (BPW) – Interagency Committee on School Construction (IAC). The existing capital improvement plans submitted by each local school system, indicates a need of state funding for school construction of over $3 billion for the next five years.

5. Do you support or oppose increasing the school construction floor in the capital budget from $250 million to $500 million?

___x___ Support

_____ Oppose

Additional Comments:
I fully support increasing school construction and attended the “Big 3” press conference as part of the Montgomery, Prince George’s and Baltimore County’s plan to increase funding.
Funding for Nonpublic Schools

**Background Points**

- MSEA believes any education dollars spent outside of improving public schools makes it harder to make the progress necessary to provide a world-class education for every student.

- The FY14 state budget included new and record levels of funding for nonpublic schools. The nonpublic school textbook/technology program received $6 million and a brand new school construction fund for nonpublic schools was created with $3.5 million in public funds in the capital budget.

- Voucher and neo-voucher schemes like BOAST and other funding for programs in the budget for nonpublic schools such as textbooks, technology, and school construction reduce the state’s General Fund revenue while subsidizing the cost of private education for a few students.

- The BOAST bill has been before the General Assembly in various forms since 2006. The legislation would create a new tax credit program and allow corporations to allocate a portion of their owed state taxes to organizations that collect and bundle tax dollars and then divert them into private school tax credit vouchers.
  - MSEA opposes this tax credit because it is a backdoor approach to providing vouchers to parents of children in private schools by subsidizing tuition at private schools with public tax dollars.
  - BOAST tax credit vouchers provide no restrictions regarding the use of public tax dollars.
  - Since private schools are independent, and the tax credit voucher program creates inefficient, complex scholarship organizations, there would be many barriers to instituting even the basic accountability measures required of other state programs.

- The Maryland State Department of Education requires a certificate of approval or registration for private schools; it does not accredit or license them. Private schools do not have to report or administer teacher qualifications, class sizes, adherence to Common Core State Standards, implementation of new teacher/principal evaluation systems, student retention rates, graduation rates, demographics, or discipline or suspension policies. Without these measures, it is impossible to ascertain the standards to evaluate any voucher or neo-voucher scheme.

6. Do you support or oppose draining funds from public schools by providing vouchers for private or religious schools, including through the neo-voucher tax credit program proposed and defeated over the last eight years commonly referred to as BOAST?

   _____ Support
   ___x___ Oppose

   *Additional Comments:*

7. Do you support or oppose continuing state aid for private and religious schools through the nonpublic school textbook, technology, and school constructions programs?

   _____ Support
   ___x___ Oppose

   *Additional Comments:*
**Background Points**

- MSEA believes that guaranteeing adequate income upon retirement, which is best accomplished through defined benefit plans, serves the interests of public education and all education employees by enhancing recruitment efforts, improving retention rates, and creating a high quality public education system. MSEA also believes that the state and local employers are obligated to fund the pension system sufficiently to provide a guaranteed adequate income at retirement.

- The Teachers’ Retirement and Pension Systems currently serve approximately 106,000 active members. The Teacher System currently pays benefits to about 63,000 retirees. Retirees of the Teacher System receive an average monthly benefit of approximately $2,100.

- Expenditures made by retirees of state and local government provide a steady economic stimulus to the state economy and Maryland communities. In 2009, 152,357 Maryland residents received a total of $3.2 billion in pension benefits from state and local pension plans. Retirees’ expenditures from these benefits supported a total of $4.4 billion in total economic output in the state. Retiree spending from state and local pension benefits supported 32,000 jobs in the state and total income to state residents supported by pension benefit expenditures was $1.5 billion.

- In 2011, the legislature reformed pension benefits for teachers and education employees, including an increase in the contribution rate of all employees from 5% to 7% and a reduction of the COLA calculation on all future years of service. Additionally, it made several changes for new employees that created a bifurcated benefit structure. New employees have a reduced benefit with a lower multiplier, longer vesting period, and changes in retirement age and benefit calculation. Consequently, the pension benefit for new employees is among the worst in the nation.

- In 2013, MSEA supported the General Assembly action that phased out the corridor funding method, established in 2002 to mitigate fluctuations in the annual contribution. The long-term phase out requires the state to incrementally reach the actuarially determined annual contribution over ten years, and includes a change in the amortization of all pension liabilities.

- As a result of the reform actions taken by the legislature over the past three years, the state retirement and pension systems are on a path to reach an 80% funded status in approximately 10 years, putting the system back on solid financial ground.

8. Do you support or oppose efforts to restore a unified benefit structure for all school employees in the pension system rather than the bifurcated benefit created by the 2011 reforms for new employees?

   _____ x Support
   _____ Oppose

**Additional Comments:**
9. Do you support or oppose any action to diminish or threaten pension benefits such as further reductions in the retirement multiplier, further increases in employee contributions, or converting to a defined-contribution or hybrid-type pension plan for education employees?

_____ Support
_____ x Oppose

If you support further benefit changes, what types of reforms do you propose?
MARYLAND WORKING FAMILIES

Collective Bargaining

<table>
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<th>Background Points</th>
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<tr>
<td>• MSEA supports efforts to protect and enhance the state’s collective bargaining laws.</td>
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<td>• Collective bargaining is the negotiation of a contract – including wages, salary scale, benefits, and working conditions – between employers and employees. The items agreed to in a ratified collective bargaining agreement apply to all employees in a bargaining unit, providing a benefit to employees and employers in not having to negotiate thousands of individual contracts.</td>
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<tr>
<td>• MSEA opposes “right to work” laws. Such laws restrict freedom of association and weaken organized labor in Maryland. The strength of organized labor is critical to protecting workers, ensuring quality, and maintaining fairness, safety, and competitive wages in the workplace.</td>
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10. Do you support or oppose public education employees’ rights to bargain collectively?

_____ x Support
_____ Oppose

Additional Comments:
As a past member of FOP Lodge 35, I am keenly aware of the necessity of collective bargaining. I will do everything possible to ensure that our teachers are secure in their ability negotiate their wages, salary and benefits. In order for our teachers to be effective and inspiring to their students they must be treated and paid fairly.
Public School Labor Relations Board

**Background Points**
- The Public School Labor Relations Board (PSLRB) was created by the General Assembly in 2010 by the Fairness in Negotiations Act. However, the Board was not appointed and constituted until spring 2011 and has only been operating for two years.

- The legislation included a sunset provision in the summer of 2015 that, if not removed, will dissolve the PSLRB.

- Over the last two years, the PSLRB has rendered decisions in the following matters:
  - Impasse Determinations – 4 requests
  - Duty of Fair Representation Cases – 15 cases
  - Scope of Bargaining – 1 case
  - Statutory Violations – 3 cases

- There have been no negotiations that have required arbitration by the PSLRB as all of them have been resolved in mediation.

- The existence of the PSLRB, as well as its decisions, have had the practical effect of bringing reasonableness to the bargaining table resulting in more productive conversations in most instances.

- MSEA opposes any attempt to eliminate or limit the PSLRB.

11. Do you support or oppose MSEA’s efforts to remove the sunset for the Public School Labor Relations Board?

  __x___ Support
  ____  Oppose

*Additional Comments:*
Tax Policy

Background Points

- MSEA supports a revenue structure that will provide a predictable, reliable, and stable source of sustained funding for education.

- MSEA supports an equitable means of maintaining and restoring revenue or of raising and obtaining a fair share of additional revenues that directly or indirectly benefit public education at all levels. Further, MSEA opposes any taxing or spending limitations that directly or indirectly have an adverse effect on public education.

- MSEA is a partner in a broad coalition of advocates that support a balanced approach toward solving budget problems by meeting the needs and services of the public with adequate resources. MSEA supported updating and revising the state income tax structure, the state sales tax, the transportation infrastructure package, and continues to support corporate tax reform to close loopholes and tax avoidance schemes.

- MSEA supports a proposal referred to as “combined reporting” which requires the combined income of all corporate entities functioning as a single business to become the starting point for tax calculations; then the income is apportioned to Maryland using the combined apportionment factors of all the members of the group. Combined reporting is necessary to ensure multi-state mega-sized corporations pay their fair share of corporate taxes instead of using creative bookkeeping to shift finances among multiple states and avoid paying taxes. Estimates indicate the passage of combined reporting would increase State revenues by $50 million per year.

12. Do you support or oppose closing corporate tax loopholes, including the passage of Combined Reporting legislation that ensures multi-state companies cannot hide their Maryland profits in the tax returns from other states?

__x___Support

_____ Oppose

Additional Comments:

My business background has given me the unique opportunity to see how business policy can and should work hand-and-hand with government and education. Combined reporting is necessary to encourage some businesses to pay their fair share.
Increasing the Minimum Wage

**Background Points**

- MSEA supports increasing Maryland’s minimum wage as a policy that both aids working families and stimulates the economy through increased consumer spending.

- Maryland’s minimum wage is currently $7.25 per hour ($15,000 per year for a full-time worker). Tipped workers earn a minimum wage of 50 percent of the full minimum wage, or $3.63 per hour.

- 19 states, and the District of Columbia, have minimum wages that are higher than $7.25.

- Ten states have adopted provisions to “index” their minimum wage so that it keeps pace with the rising cost of living and so that the wage does not fall in real value each year.

- Estimates from the Economic Policy Institute reflect that an increase in the minimum wage will raise pay for 536,000 working Marylanders. This raise will inject approximately $492 million into Maryland’s economy and create an estimated 4,280 jobs.

13. Do you support or oppose a proposal to raise Maryland’s minimum wage from $7.25 to $10.00 per hour, in 3 steps over two years, while raising the minimum wage for tipped workers from 50% to 70% of the full minimum wage, and indexing both annually to keep pace with the cost of living?

___x__ Support

_____ Oppose

**Additional Comments:**

I have signed the Raise Maryland Pledge, co-signed Delegate Braveboy’s bill, attended the press conference and am in full support of raising the minimum wage in Maryland.
Privatization

Background Points

- MSEA opposes any effort to outsource or privatize education jobs that are part of a bargaining unit. MSEA maintains that any attempt to outsource or privatize jobs of public educators violates collective bargaining agreements because such an effort is in essence terminating or firing bargaining unit positions.

- Outsourcing and privatization efforts have threatened teacher and education support professional (ESP) jobs for years. Queen Anne’s County outsourced food service jobs before collective bargaining was extended to ESPs on the Eastern Shore in 2002.

- Prince George’s County contracted out driver education teachers back in 1985. The fights continue today, in places like Frederick County (privatizing custodial/maintenance services) and Kent County (privatizing custodial/maintenance services and teachers and assistants). Beyond those specific instances, efforts to privatize special education services are on a rise throughout the state.

- This practice of outsourcing public education jobs is illegal. A county board of education is statutorily obligated to carry out and maintain a uniform system of public schools “designed to provide quality education and equal educational opportunity for all children.” (Section 4-107 of the Education Article). In carrying out this obligation, a county board shall appoint and set the salaries of all principals, teachers, and other certificated and non-certificated personnel. (Section 4-103 of the Education Article). Moreover, the General Assembly has made it clear that a county board of education, and no other entity, is the employer for purposes of collective bargaining. (Section 6-401 of the Education Article). In sum, the General Assembly did not give a county board of education the power to abdicate its authority to carry out and perform educational functions to a private entity.

- When jobs are outsourced, quality control is diminished and safety is compromised. Public employees are subject to background checks that private employers often skip. After privatizing, local school boards lose control over the individuals working in schools and have little ability to provide input on job performance.

- Privateers often use “cost-savings” as a means of winning contracts. The amount is often misleading because they low-ball the first year operating costs. Ultimately, they reduced hours, health care coverage or just cut jobs. All of which leads to increased local unemployment and less overall money in the community.

14. Do you support or oppose contracting out to the private sector any services currently or traditionally provided by public school employees?

   _____ Support
   __x__ Oppose

Additional Comments:
15. MSEA supports charter schools that are under the control of local school boards, require making enrollment open to all students, are held to the identical high standards as traditional schools, and protect collective bargaining rights of employees hired at the school. Do you support or oppose MSEA’s policy statement with regards to charter schools?

___x___ Support

______ Oppose

Additional Comments:
16. MSEA believes in the collaborative development of digital learning plans that are living documents, changing as circumstances require. These plans should view technology as a tool to enhance and enrich student learning rather than a reform that usurps educators and the teaching profession. Expansion of digital learning requires equity for every student; support and enhanced professional development for all educators; and a blended approach of technology and traditional forms of delivering education for all students. Do you support or oppose MSEA’s policy statement with regards to digital learning?

___x___ Support  
_____  Oppose

Additional Comments:
17. Do you support or oppose local autonomy to develop evaluation systems in compliance with statute and regulation?

___x__Support

_____ Oppose

Additional Comments:
18. Do you support or oppose efforts to overturn school districts’ mutually agreed upon, statutorily compliant evaluation models in pursuit of one-size-fits-all models developed by federal and state agencies rather than local education agencies?

_____ Support
___x___ Oppose

Additional Comments:

19. Do you support or oppose efforts to provide educators with sufficient professional development to ensure that they can deliver high-quality instruction aligned with the new Common Core State Standards, and ensure that any student assessments that influence an educator’s evaluation are well aligned with the curriculum?

___x__ Support
_____ Oppose

Additional Comments:
SCHOOL BOARD AUTONOMY

Background Points

- MSEA supports full school board autonomy, including the ability to select the superintendent and establish curriculum and develop policy around student achievement and parent and community engagement. Further, MSEA supports the right of the school system to negotiate contracts and carry out collective bargaining responsibilities in good faith. The local board’s ability to fulfill these responsibilities should be free from interference or usurpation by agents of county governments and remain separate and apart from other competing political and budgetary priorities. A completely autonomous school board should be able to make decisions that are free from political considerations and in the best interests of the students and education employees.

- Legislation passed in 2013 makes the Prince George’s County School Board the only board in the state with absolutely no power or input in the selection of the local superintendent. This significantly restricts the authority of the board and is a troubling precedent that threatens the checks and balances of local boards and county governments across the state.

- The final version of the Prince George’s bill gives the new superintendent, selected by the county executive, authority over the day-to-day operations of the schools system, including overall system administration, daily fiscal affairs including administration, instructional salaries, textbooks, special education, food service, transportation, capital planning and expenditures, development and implementation of curriculum, among other major responsibilities.

- This reorganization completely usurps the authority and responsibilities of the board, except in a few instances, and vest nearly all authority in a superintendent who serves at the pleasure of the executive.

20. Do you support or oppose efforts from county governments (County Executives or County Commissioners) to usurp the role of local school boards in the selection of local school superintendents or to infringe on their budget autonomy?

_____ Support
_x___Oppose
ESSAY QUESTIONS

A. Please share what you consider to be your most significant achievements.

In addition to my marriage of almost ten years and my two beautiful children, I have two significant achievements to list.

Ever since I was eight, I wanted to be a police officer. After I graduated college, I pursued this dream and graduated from the police academy and served the community where I grew up.

My other significant achievement is having the opportunity to serve as a Maryland State Delegate in District 15. I campaigned for delegate in 2010, and came in fourth (out of three) and learned a lot about campaigning and the issues. In 2013, when the position became available again (when Brian Feldman was appointed to the Senate), I ran a vigorous 30-day sprint campaign against nine other candidates for the Montgomery County Democratic Central Committee recommendation to the governor. This position gives me the opportunity to serve my community and sponsor and vote on bills that will better Maryland and Montgomery County.

B. Please outline your top three public education priorities and how you would measure and achieve success on each.

- Ensure the Delegation is able to secure 740 million dollars in School Construction for Montgomery County Public Schools. As our diverse student population is growing by over 2,000 students annually this is imperative.
- I have co-sponsored a bill with Delegate Luedtke (HB 117) to require MSDE to request a waiver for the MSA. Success would be to pass this bill.
- Fully fund Thorton Formula, including GCEI.

C. Please explain how you would work with your state and local education association when faced with potential legislation relating to education issues (i.e. discipline, suspension, school safety, special education, teacher certification).

I have discussed issues with MCEA in an effort to fully understand the concerns. As a result, I have fully supported all efforts by MCEA and the County Executive and legislature to fully properly fund school construction. I will continue to seek advice from MCEA/MSEA and work with legislators and other relevant groups to ensure that teachers and students needs are exceeded.
D. Please explain how, as a member of the General Assembly, you would specifically build respect for the education profession in order to help attract and retain the highest quality educators in pre-k through secondary education.

Maryland and Montgomery County public schools are well known for providing superior education and this reputation must be preserved. While the reputation is well deserved we must continue to forge ahead and improve at every turn. With that said, I have and will continue to stress the importance of recruiting and retaining the best teachers possible. I have done so in the General Assembly already and will continue to communicate and advocate for more resources for our teachers and students.